

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 CU-04  
DHA-05 DODE-00 NSCE-00 SSO-00 USIE-00 INRE-00  
/063 W

-----044046 112137Z /66

O R 112032Z OCT 77  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 2799  
INFO AMEMBASSY BONN  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY ROME  
USMISSION USNATO

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 6886

FOR EUR/RPM AND EUR/SOV

FROM USDEL CSCE

E.O. 11652: GDS  
TAGS: CSCE, OCON  
SUBJECT: BELGRADE CSCE -- MORNING CLOSED PLENARY OCTOBER 11

SUMMARY: PROFESSOR JOYCE HUGHES, PUBLIC MEMBER OF USDEL,  
DELIVERED SHORT SPEECH AT CLOSE OF MORNING PLENARY OCTOBER  
11 OUTLINING US APPROACH TO BASKET ONE, IN PARTICULAR  
DECLARATION OF PRINCIPLES. DURING DISCUSSION OF NINTH  
AND TENTH PRINCIPLES, US REP DOCUMENTED PROBLEM OF NON-  
DELIVERY OF ORDINARY MAIL BY CITING SPECIFIC CASES IN  
SOVIET UNION AND CZECHOSLOVAKIA, MENTIONING THOSE COUNTRIES  
BY NAME. AFTER PLENARY ADJOURNED, SOVIET REP VORONTSOV  
APPROACHED AMBASSADOR GOLDBERG TO SAY THAT REFERENCE TO  
MOSCOW IN US SPEECH WAS NOT PROPER WAY TO CONDUCT BUSINESS  
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OF CONFERENCE. AMBASSADOR GOLDBERG REPLIED THAT HE HAD  
SAID IN HIS OPENING STATEMENT PREVIOUS WEEK THAT THERE SHOULD  
BE NO INDULGENCE IN PLATITUDES, THAT IT WOULD BE NECESSARY TO  
USE DETAILS AND THAT US WOULD NOT OBJECT TO SOVIETS RAISING  
SPECIFIC AMERICAN CASES ALTHOUGH WE WOULD NATURALLY RESERVE  
RIGHT OF REPLY IF WE CONSIDERED CHARGE WAS WITHOUT FOUNDATION.  
AMBASSADOR GOLDBERG SAID THAT THERE COULD BE NO MUTUAL

CENSORSHIP.

OTHER SPEECHES DURING MORNING SESSION, FROM VARYING NATO, WARSAW PACT AND NEUTRAL/NON-ALIGNED (NNA) COUNTRIES, TENDED TO FOCUS ON SECURITY MATTERS, PARTICULARLY CBMS, EXCEPT FOR CZECHOSLOVAKIA WHICH PRESENTED AN UNABASHED PAEAN OF PRAISE TO ITS HUMAN RIGHTS RECORD. END SUMMARY.

1. US REP'S SPEECH STRESSED THAT THE DECLARATION OF PRINCIPLES AFFECTS RELATIONS NOT ONLY BETWEEN STATES BUT ALSO BETWEEN STATES AND INDIVIDUALS AND GROUPS. WHILE EMPHASIZING THAT US VIEWED THE PRINCIPLES AS AN INTERGRAT WHOLE, SHE ALSO STRESSED THAT PROGRESS IN DETENTE COULD NOT BE DIVORCED FROM PROGRESS IN HUMAN RIGHTS. CITING US CONCERN FOR DISARMAMENT MATTERS AS WELL AS FOR HUMAN RIGHTS, SHE MENTIONED PRESIDENT CARTER'S RECENT SPEECH TO THE UNGA.

2. TURNING TO SEVENTH PRINCIPLE, US REP SCHOED CONCERN EXPRESSED IN AMB. GOLDBERG'S OPENING ADDRESS, ABOUT "REPRESSIVE MEASURES BEING TAKEN IN CERTAIN COUNTRIES", AND EXPRESSED INTENTION OF US DEL TO RETURN TO THESE MATTERS IN MORE DETAIL LATER. REJECTING ARGUMENT ABOUT INTERFERENCE IN INTERNAL AFFAIRS, SHE STRESSED THAT TRUST AND MUTUAL UNDERSTANDING BETWEEN NATIONS CAN GROW ONLY IF THEY CAN INQUIRE INTO AND COMMENT ON CSCE-  
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RELATED MATTERS IN OTHER SIGNATORY STATES, INCLUDING HUMAN RIGHTS, WHICH ARE BY DEFINITION NOT A MATTER OF DOMESTIC CONCERN ALONE.

3. TURNING ATTENTION SPECIFICALLY TO PRINCIPLE 10 (FULFILLMENT OF INTERNATIONAL OBLIGATIONS), US REP CITED OBSTRUCTION OF DELIVERY OF ORDINARY MAIL AS ILLUSTRATIVE OF CONTINUING DISRESPECT OF CERTAIN SIGNATORIES FOR THIS PRINCIPLE. THIS OBSTRUCTION, SHE STRESSED, AFFECTED VARIOUS FAMILY REUNIFICATION CASES AS WELL AS FREER FLOW OF INFORMATION AND OTHER HUMAN CONTACTS. SHE THEN CITED SPECIFIC CASES OF THE OBSTRUCTION OF MAIL BETWEEN A PUBLISHER AND HIS AUTHOR IN MOSCOW, OF A STUDENT UNABLE TO GET A SUBSCRIPTION TO NATIONAL GEOGRAPHIC IN SOVIET UNION, AND OF A TREACHER UNABLE TO RECEIVE AN ALMANAC IN CZECHOSLOVAKIA. ON FRINGE OF SUBSEQUENT VORONTSOV DISCUSSION WITH AMBASSADOR GOLDBERG REPORTED IN SUMMARY, DEPUTY HEAD OF SOVIET DEL (KONDRASHEV) ELABORATED TO US DELOFF THAT FURTHER CITING OF SPECIFIC CASES AND NAMING OF COUNTRIES DURING GENERAL DEBATE WOULD CREATE VERY DANGEROUS SITUATION AND ADVERSELY AFFECT SUCCESSFUL OUTCOME OF CONFERENCE.

4. SPEECHES BY EEC AND NATO COUNTRIES (BELGIUM, IRELAND, GREECE) CONTINUED PATTERN BEGUN DURING FIRST DAY OF CLOSED PLENARY. ALL CALLED ATTENTION TO SHORT-COMINGS IN IMPLEMENTATION OF SEVENTH PRINCIPLE, AND ALL STRESSED DISTINCTION BETWEEN TWO TYPES OF PRINCIPLES: THESE WHICH OBLIGATED STATES TO REFRAIN FROM SOMETHING AND THOSE WHICH OBLIGATED THEM TO CARRY OUT CERTAIN ACTIVITY. CONCENTRATING ON NINTH PRINCIPLE, COOPERATION AMONG STATES, BELGIUM REP EMPHASIZED THAT FINAL ACT IS NOT SIMPLY A CODE OF BEHAVIOR FOR STATES, AND REFERRED TO PARAGRAPH 3 OF THAT PRINCIPLE TO UNDERLINE ROLE OF INDIVIDUALS, ORGANIZATIONS AND INSTITUTIONS IN PROMOTING COOPERATION AMONG STATES. HE ANNOUNCED THAT BELGIUM INTENDS TO PUT FORWARD CONCERTED PROPOSAL ON CONFIDENTIAL

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ROLE PLAYED BY INDIVIDUALS AND GROUPS IN CARRYING OUT THE TASKS OF THE FINAL ACT.

5. NATO SPEAKERS AND SPANISH REP STRESSED THAT BELGRADE MEETING WAS NOT APPROPRIATE FORUM FOR DETAILED DISCUSSION OF PRACTICAL DISARMAMENT MATTERS. ALL, HOWEVER, INDICATED READINESS TO EXAMINE AT BELGRADE WHAT NEEDED TO BE DONE TO DEVELOP AND EXPAND EXISTING CBMS.

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 6886

FOR EUR/RPM AND EUR/SOV

FROM USDEL CSCE

6. GREEK REP MADE FORCEFUL, BUT NON-SPECIFIC INTERVENTION OBVIOUSLY DIRECTED AT CYPRUS SITUATION STRESSING NEED FOR ALL SIGNATORIES TO FULFILL INTERNATIONAL OBLIGATIONS, REFRAIN FROM THREAT OR USE OF FORCE, AND RESPECT INVIOABILITY OF BORDERS. SPANISH REP EXPRESSED INTEREST IN "NEUTRALIZATION OF REGIONS AND SUB-REGIONS IN EUROPE" AS WELL AS IN OTHER PARTS OF THE WORLD.

7. NNA STATES (AUSTRIA, SWEDEN, SAN MARINO), WHILE STRESSING THAT HUMAN RIGHTS CONCERN SECURITY BETWEEN STATES JUST AS MUCH AS OTHER PRINCIPLES, ALL EMPHASIZED PRIMARILY MILITARY ASPECTS OF SECURITY IN PARTICULAR NEED FOR EXTENDING AND STRENGTHENING CBMS. SWEDEN AND ROMANIA INDICATED INTENTION TO PUT FORWARD CONCRETE  
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PROPOSALS FOR STRENGTHENING CBMS, INCLUDING SUPPLEMENTARY PROVISIONS ON TREATMENT OF OBSERVERS AND MORE GENERALLY ACCEPTED "UNDERTAKINGS" TO NOTIFY SMALLER MANEUVERS AND MAJOR MILITARY MOVEMENTS. ROMANIAN REP ANNOUNCED THAT ROMANIA WOULD PRESENT "NEW PROPOSALS ON THE NOTIFICATION OF CERTAIN MANEUVERS AND ON REFRAINING FROM CERTAIN ACTIVITIES." NNA AND ROMANIAN REPS INDICATED SUPPORT FOR SWISS PROPOSAL ON PEACEFUL SETTLEMENT OF DISPUTES.

8. AUSTRIAN AND SWEDISH INTERVENTIONS BOTH INDIRECTLY ATTACKED DIFFERENT ASPECTS OF WARSAW PACT IMPLEMENTATION. AUSTRIAN REP IN ANALYZING OVERALL COMPLIANCE WITH CBM PROVISIONS NOTED "REGIONAL DIFFERENCES" IN NOTIFICATION OF SMALLER MANEUVERS AND TREATMENT OF OBSERVERS. SWEDISH REP IN DISCUSSING IMPORTANCE OF HUMAN RIGHTS STRESSED THAT SWEDISH PUBLIC COULD NOT UNDERSTAND WHY GROUPS OR INDIVIDUALS IN SOME PARTICIPATING STATES WHO TAKE AN INTEREST IN IMPLEMENTATION OF THE FINAL ACT IN THEIR OWN STATE "ARE SUBJECT TO HARASSMENT".

9. CITING THEME THAT APPEARED IN SOVIET OPENING ADDRESS, CZECH REP EMPHASIZED THAT DETENTE IS ABSOLUTELY NECESSARY FOR FURTHER IMPLEMENTATION OF

FINAL ACT AND OFFERED LENGTHY PRAISE FOR HIS COUNTRY'S  
HUMAN RIGHTS RECORD. HE ALSO WARNED THAT TO  
CONSIDER SEVENTH PRINCIPLE IN ISOLATION FROM  
OTHERS WOULD VIOLATE RIGHT OF EACH PEOPLE TO CHOOSE ITS  
OWN SOCIO-ECONOMIC SYSTEM AND INTERNAL LAWS AND SIXTH  
PRINCIPLE (NON-INTERVENTION IN INTERNAL AFFAIRS).  
GOLDBERG

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## Message Attributes

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